



Strasbourg, 30 May 2025

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Or. Engl.

EUROPEAN COMMISSION FOR DEMOCRACY THROUGH LAW
OF THE COUNCIL OF EUROPE
(VENICE COMMISSION)

143rd PLENARY SESSION

Friday 13 June 2025 (9:30-18:00 CEST)

Saturday 14 June 2025 (9:30-13:00 CEST)

DRAFT ANNOTATED AGENDA

THIS PLENARY SESSION WILL BE HELD EXCLUSIVELY ONLINE

***MEMBERS WILL PARTICIPATE THROUGH THE ZOOM PLATFORM
THE LINKS WILL BE SENT IN DUE COURSE***

Friday 13 June 2025

09:30-11:00

*Adoption of the Agenda
Communications
Election of a Committee of Wise Persons
Co-operation
Electoral observation missions
Follow-up to earlier Venice Commission Opinions
Discussion and adoption of Opinions on individual countries*

1. Adoption of the Agenda

2. Communication by the President

The President will present her recent activities ([CDL\(2025\)037](#)).

3. Communication from the Enlarged Bureau

The Commission will be informed on the discussions which took place at the meeting of the Enlarged Bureau on 12 June 2025.

4. Communication by the Secretariat

The Secretary of the Commission will provide information on the session.

5. Election of a Committee of Wise Persons

In accordance with Article 6, paragraph 1bis of the Revised Rules of Procedure, the Commission is invited to elect the Committee of Wise Persons proposed by the Enlarged Bureau, who will prepare the elections which will be held during the December 2025 session.

6. Co-operation with the Committee of Ministers of the Council of Europe

Within the framework of its co-operation with the Committee of Ministers of the Council of Europe, the Commission will hold an exchange of views with a representative of the Committee of Ministers.

7. Co-operation with the Parliamentary Assembly of the Council of Europe

The Commission is invited to hold an exchange of views with the representative(s) of the Parliamentary Assembly of the Council of Europe on co-operation with the Parliamentary Assembly.

The draft Final Opinion on Article 49.3 of the Constitution of France; the draft Opinion on certain provisions of Act XVII Of 2024 concerning the power of the Minister of Justice of Hungary to have access to judicial and prosecutorial decisions as well as related documents; the Draft Opinion on the constitutional and legislative amendments concerning the requirements to be appointed Prosecutor General and Constitutional Court judge of Hungary, as well as the appointment and retirement of judges; and the draft Opinion on Act LXXIX of 2024 amending certain laws relating to elections in Hungary fall into the framework of co-operation with the Parliamentary Assembly (see Items 12, 13.1, 13.2 and 13.3).

8. Co-operation with the Congress of Regional and Local Authorities of the Council of Europe

The Commission is invited to hold an exchange of views with a representative of the Congress of Regional and Local Authorities of the Council of Europe on co-operation with the Congress.

9. Report of the meeting of the Council for Democratic Elections of the Council of Europe (6 June 2025)

The Chair of the meeting of the Council for Democratic Elections of the Council of Europe will inform the Commission on the results and conclusions of the meeting held on 6 June 2025.

The draft Opinion on the draft referendum decree of Haiti and the draft Opinion on Act LXXIX of 2024 amending certain laws relating to elections in Hungary are dealt under Items 17 and 13.3.

[Link to the annotated agenda](#)

10. Electoral observation missions

The Commission will be informed about the participation of the Venice Commission in electoral observation missions of the Parliamentary Assembly of the Council of Europe in the function of providing legal advice:

- Albania, parliamentary elections, 11 May 2025;
- Poland, presidential election, 1st round, 18 May 2025;
- Poland, presidential election, 2nd round, 1 June 2025.

11. Follow-up to earlier Venice Commission Opinions

The Commission will be informed on follow-up to its previous Opinions (see document [\(CDL\(2025\)027\)](#)):

- Albania – Joint Opinion of the Venice Commission and the OSCE/ODIHR on the amendments to the Constitution of 30 July 2020 and to the Electoral Code of 5 October 2020 ([CDL-AD\(2020\)036](#));
- Armenia – *Amicus curiae* brief on certain questions related to the Law on Confiscation of Property of Illicit Origin ([CDL-AD\(2022\)048](#));
- Kosovo – Opinion on the Draft Law N°08/L-121 on the State Bureau for verification and confiscation of unjustified assets ([CDL-AD\(2022\)014](#)) and Follow-up opinion ([CDL-AD\(2022\)052](#)).

The draft Follow-up Opinion to the opinion on the draft Law on the Government of Montenegro will be examined under Item 14.2.

The draft Joint Follow-up Opinion of the Venice Commission and the Directorate General of Human Rights and Rule of Law (DGI) of the Council of Europe on the draft law on the mechanism of trying corruption and corruption-related cases (previously the draft law on the anti-corruption judicial system) of the Republic of Moldova will be examined under Item 18.1.

12. France

Draft Final Opinion on Article 49.3 of the Constitution

The Commission is invited to hold an exchange of views with a representative from France, and to examine, with a view to adoption, the draft Final Opinion ([CDL\(2025\)034](#)) (SGM/is) on Article 49.3 of the Constitution (see documents [CDL-AD\(2023\)024](#) and [CDL-REF\(2023\)021](#)), drawn up on the basis of comments by Mr Alivizatos, Mr Barrett, Ms Biglino Campos, Ms Cartabia, Mr Grabenwarter, Mr Philip Dimitrov (former Member, Expert) and Mr Dan Meridor (former Member, Expert). This Opinion was requested by the Chairperson of the Monitoring Committee of the Parliamentary Assembly of the Council of Europe on 28 April 2023.

11:00-11:15

Coffee break

11:15-13:00

Discussion and adoption of Opinions on individual countries

13. Hungary

1. Draft Opinion on certain provisions of Act XVII of 2024 concerning the power of the Minister of Justice to have access to judicial and prosecutorial decisions as well as related documents

The Commission is invited to hold an exchange of views with a representative from Hungary, and to examine, with a view to adoption, the draft Opinion ([CDL\(2025\)001](#)) (DV/es) on certain provisions of Act XVII of 2024 concerning the power of the Minister of Justice to have access to judicial and prosecutorial decisions as well as related documents ([CDL-REF\(2025\)005](#)), drawn up on the basis of comments by Ms Betetto, Mr Rørdam and Mr Voyatzis. This Opinion was requested by the Chairperson of the Monitoring Committee of the Parliamentary Assembly of the Council of Europe on 12 September 2024. The Sub-Commissions on the Judiciary, on the Rule of Law and on Latin America will examine this draft Opinion at their joint meeting on 12 June 2025.

2. Draft Opinion on the constitutional and legislative amendments concerning the requirements to be appointed Prosecutor General and Constitutional Court judge, as well as the appointment and retirement of judges

The Commission is invited to hold an exchange of views with a representative from Hungary, and to examine, with a view to adoption, the draft Opinion ([CDL\(2025\)032](#)) (DV/ARP/msc) on the constitutional and legislative amendments concerning the requirements to be appointed Prosecutor General and Constitutional Court judge, as well as the appointment and retirement of judges ([CDL-REF\(2025\)022](#)), drawn up on the basis of comments by Ms Kucina, Mr Kaarlo Tuori (Honorary President, Expert) and Mr James Hamilton (former Member, Expert). This Opinion was requested by the Chairperson of the Monitoring Committee of the Parliamentary Assembly of the Council of Europe on 30 January 2025.

3. Draft Opinion on Act LXXIX of 2024 amending certain laws relating to elections

The Commission is invited to hold an exchange of views with a representative from Hungary, and to examine, with a view to adoption, the draft Opinion ([CDL\(2025\)025](#)) (MJ/mg) on Act LXXIX of 2024 amending certain laws relating to elections ([CDL-REF\(2025\)016](#)), drawn up on the basis of comments by Mr Darmanović, Mr Kask and Ms Pabel. This Opinion was requested by the Chairperson of the Monitoring Committee of the Parliamentary Assembly of the Council

of Europe on 30 January 2025. The Council for Democratic Elections will examine the draft Opinion at its meeting on 6 June 2025.

13:00-14:30	<i>Lunch break</i>
14:30-16:00	<i>Discussion and adoption of Opinions on individual countries</i>

14. Montenegro

1. Draft Opinion on some questions relating to the procedure of early termination of the mandate of Constitutional Court judges due to age limits

The Commission is invited to hold an exchange of views with a representative from Montenegro, and to examine, with a view to adoption, the draft Opinion ([CDL\(2025\)023](#)) (SGM/KG/sm) on some questions relating to the procedure of early termination of the mandate of Constitutional Court judges due to age limits, drawn up on the basis of comments by Ms Cartabia, Mr Frenedo, Mr Holmøyvik and Mr Philip Dimitrov (former Member, Expert). This Opinion was requested by the Prime Minister of Montenegro on 25 March 2025. The Sub-Commissions on Constitutional Justice and on Fundamental Rights will examine this draft Opinion at their joint meeting on 12 June 2025.

The Opinion is prepared under the [Expertise Co-operation Mechanism](#) in the framework of the EU/CoE joint programme [Horizontal Facility for Western Balkans and Türkiye](#), co-funded by the European Union and the Council of Europe and implemented by the Council of Europe.

2. Draft Follow-up Opinion to the opinion on the draft Law on the Government

The Commission is invited to hold an exchange of views with a representative from Montenegro, and to examine, with a view to adoption, the draft Follow-up Opinion ([CDL\(2025\)031](#)) (ML/msc) to the opinion on the draft Law on the Government ([CDL-REF\(2025\)025](#)), drawn up on the basis of comments by Mr Séners, Mr Vardanyan and Mr Warren Newman (former Member, Expert). This Follow-up Opinion was requested by the Minister of Public Administration of Montenegro on 22 April 2025.

The Follow-up Opinion is prepared under the [Expertise Co-operation Mechanism](#) in the framework of the EU/CoE joint programme [Horizontal Facility for Western Balkans and Türkiye](#), co-funded by the European Union and the Council of Europe and implemented by the Council of Europe.

15. North Macedonia

Draft Opinion on the draft Law on the Judicial Council

The Commission is invited to hold an exchange of views with a representative from North Macedonia, and to examine, with a view to adoption, the draft Opinion ([CDL\(2025\)030](#)) (PG/ARP/ak) on the draft Law on the Judicial Council ([CDL-REF\(2025\)026](#)), drawn up on the basis of comments by Mr Barrett, Mr Gaspar and Ms Kiener. This Opinion was requested by the Minister of Justice of North Macedonia on 25 April 2025. The Sub-Commissions on the Judiciary, on the Rule of Law and on Latin America will examine this draft Opinion at their joint meeting on 12 June 2025.

The Opinion is prepared under the [Expertise Co-operation Mechanism](#) in the framework of the EU/CoE joint programme [Horizontal Facility for Western Balkans and Türkiye](#), co-funded by

the European Union and the Council of Europe and implemented by the Council of Europe.

16:00-16:15

Coffee break

16:15-18:00

Discussion and adoption of Opinions on individual countries

16. Chile

Draft Opinion on the draft Constitutional amendments in respect of the judiciary

The Commission is invited to hold an exchange of views with a representative from Chile, and to examine, with a view to adoption, the draft Opinion ([CDL\(2025\)028](#)) (DF/as) on the draft Constitutional amendments in respect of the judiciary ([CDL-REF\(2025\)020](#)), drawn up on the basis of comments by Mr Barrett, Ms Betetto and Mr Kuijer. This Opinion was requested by the Minister of Justice and Human Rights of Chile on 4 December 2024. The Sub-Commissions on the Judiciary, on the Rule of Law and on Latin America will examine this draft Opinion at their joint meeting on 12 June 2025.

17. Haiti

Draft Opinion on the draft referendum decree

The Commission is invited to hold an exchange of views with a representative from Haiti, and to examine, with a view to adoption, the draft Opinion ([CDL\(2025\)035](#)) (PG/SGM/ak) on the draft referendum decree ([CDL-REF\(2025\)028](#)), drawn up on the basis of comments by Mr Frendo, Mr Holmøyvik, Mr Séners, Mr Vilanova Trias and Ms Janine Madeline Otálora Malassis (former Member, Expert). This Opinion was requested by the President of the Provisional Electoral Council of Haiti on 6 May 2025. The Council for Democratic Elections will examine this draft Opinion at its meeting on 6 June 2025.

Saturday 14 June 2025

9:30-11:00

Discussion and adoption of Opinions on individual countries

18. Republic of Moldova

1. Draft Joint Follow-up Opinion of the Venice Commission and the Directorate General of Human Rights and Rule of Law (DGI) of the Council of Europe on the draft law on the mechanism of trying corruption and corruption-related cases (previously the draft law on the anti-corruption judicial system)

The Commission is invited to hold an exchange of views with a representative from the Republic of Moldova, and to examine, with a view to adoption, the draft Joint Follow-up Opinion of the Venice Commission and the Directorate General of Human Rights and Rule of Law (DGI) of the Council of Europe ([CDL\(2025\)017](#)) (TP/KG/ip) on the draft law on the mechanism of trying corruption and corruption-related cases (previously the draft law on the anti-corruption judicial system) (see documents [CDL-AD\(2023\)032](#) and [CDF-REF\(2025\)021](#)), drawn up on the basis of comments by Ms Nussberger, Mr Ojanen, Ms Hanna Suchocka (Honorary President, Expert), Mr Philip Dimitrov (former Member, Expert) and Mr Filipe Marques (DGI, Expert). This Joint Follow-up Opinion was requested by the President of the Parliament of the Republic of Moldova on 28 February 2025. The Sub-Commissions on the Judiciary, on the

Rule of Law and on Latin America will examine this draft Opinion at their joint meeting on 12 June 2025.

The Joint Follow-up Opinion is prepared under the [Quick Response Mechanism \(QRM\)](#) in the framework of the EU/CoE joint programme [Partnership for Good Governance](#), co-funded by the Council of Europe and the European Union and implemented by the Council of Europe.

2. Draft Opinion on the legislative reforms on mass media regulation: the draft law on mass media, the draft law amending the Audiovisual Media Services Code, and the draft law amending the Law on advertising

The Commission is invited to hold an exchange of views with a representative from the Republic of Moldova, and to examine, with a view to adoption, the draft Opinion ([CDL\(2025\)033](#)) (ARP/VD/ak) on the legislative reforms on mass media regulation: the draft law on mass media, the draft law amending the Audiovisual Media Services Code, and the draft law amending the Law on advertising ([CDL-REF\(2025\)024](#)), drawn up on the basis of comments by Ms Bílková, Mr Grabenwarter, Mr Kaye, Mr Pinelli and Mr Žalimas. This Opinion was requested by the President of the Parliament of the Republic of Moldova on 27 March 2025. The Sub-Commissions on Constitutional Justice and on Fundamental Rights will examine this draft Opinion at their joint meeting on 12 June 2025.

The Opinion is prepared under the [Quick Response Mechanism \(QRM\)](#) in the framework of the EU/CoE joint programme [Partnership for Good Governance](#), co-funded by the Council of Europe and the European Union and implemented by the Council of Europe.

19. Mongolia

Draft Opinion on the draft laws on the Constitutional Court (Tsets) and the Procedure of the Constitutional Court of Mongolia

The Commission is invited to hold an exchange of views with a representative from Mongolia, and to examine, with a view to adoption, the draft Opinion ([CDL\(2025\)026](#)) (VD/as) on the draft laws on the Constitutional Court (Tsets) and the Procedure of the Constitutional Court of Mongolia ([CDL-REF\(2025\)018](#)), drawn up on the basis of comments by Ms Cartabia, Mr Vardanyan and Mr Philip Dimitrov (former Member, Expert). This Opinion was requested by the Chief Justice of the Constitutional Court of Mongolia on 21 March 2025. The Sub-Commissions on Constitutional Justice and on Fundamental Rights will examine this draft Opinion at their joint meeting on 12 June 2025.

11:00-11:15	Coffee Break
11:15-13:00	Briefs
	Reports
	Information on Conferences and Seminars
	General matters

20. Inter-American Court of Human Rights

Draft Amicus curiae brief for the Inter-American Court of Human Rights on the question of whether democracy is a human right under the American Convention on Human Rights

The Commission is invited to examine, with a view to adoption, the draft *Amicus curiae* brief for the Inter-American Court of Human Rights ([CDL\(2025\)039](#)) (SGM/sd) on the question of

whether democracy is a human right under the American Convention on Human Rights, drawn up on the basis of comments by Mr Alivizatos, Ms Biglino Campos, Mr Darmanović, Ms Hanna Suchocka (Honorary President, Expert) and Mr Kaarlo Tuori (Honorary President, Expert). This *Amicus curiae* brief was requested by the Secretary of the Inter-American Court of Human Rights on 27 March 2025.

21. Brief to the Constitution Committee of the House of Lords of the United Kingdom in relation to its inquiry into the Rule of Law

The Commission is invited to endorse the Brief to the Constitution Committee of the House of Lords of the United Kingdom ([CDL-PI\(2025\)005](#)) (PG/mg) in relation to its inquiry into the Rule of Law, drawn up on the basis of comments by Mr Kuijer, Ms Nussberger, Mr Otty and Mr Kaarlo Tuori (Honorary President, Expert). At its 142nd session on 14-15 March 2025, the Venice Commission decided to prepare the brief for urgent submission and it was issued on 14 May 2025 in accordance with the Protocol on the preparation of Venice Commission urgent opinions ([CDL-AD\(2018\)019](#)).

22. Report of the Joint Meeting of the Sub-Commissions on the Judiciary, on the Rule of Law and on Latin America (12 June 2025)

The Chair of the meeting might inform the Commission on the results and conclusions of the meeting held on 12 June 2025.

[Link to the annotated agenda](#)

23. Report of the Joint Meeting of the Sub-Commissions on Constitutional Justice and on Fundamental Rights (12 June 2025)

The Chair of the meeting might inform the Commission on the results and conclusions of the meeting held on 12 June 2025.

[Link to the annotated agenda](#)

24. Information on Conferences and Seminars

The Commission will be informed on the results and conclusions of past conferences and seminars and informed about forthcoming ones ([CDL\(2025\)040](#)).

25. Other business

26. Dates of the next sessions

144 th plenary session	9-10 October 2025 (35 th anniversary 11 October 2025)
145 th plenary session	12-13 December 2025
146 th plenary session	6-7 March 2026
147 th plenary session	12-13 June 2026
148 th plenary session	9-10 October 2026
149 th plenary session	11-12 December 2026

Please note that Sub-Commission meetings will take place online on the day before the Plenary Session. The meeting of the Council for Democratic Elections of the Council of Europe will take place online on 6 June 2025.